
FRESNO LOCAL AGENCY FORMATION COMMISSION (LAFCo)
EXECUTIVE OFFICER'S REPORT

AGENDA ITEM NO. 8

DATE: November 18, 2020
TO: Fresno Local Agency Formation Commission
FROM: David E. Fey, Executive Officer 
BY: George W. Uc, Senior Analyst
SUBJECT: Annual Municipal Service Review Program Report

RECOMMENDATION: Receive and file.

Attachment A - LAFCo's 2014 MSR policy
Attachment B - LAFCo's MSR inventory
Attachment C - MSR updates by fiscal year

Executive Summary

This informational report appraises the Commission on progress made to implement Fresno LAFCo's Municipal Service Review Policy and sphere of influence update program.

Background

Local Agency Formation Commissions ("LAFCo") are county-wide planning and regulatory agencies responsible for coordinating changes in local agency boundaries with the agency's services. LAFCos are authorized to study and make boundary change decisions for cities and special districts within the County. LAFCos have broad authority to approve, deny, or approve with conditions "changes of organization": annexations, detachments, formation of special districts, consolidation of like local agencies, mergers of different types of local agencies, dissolutions, and incorporation and disincorporation of cities.

As a regional planning agency, the LAFCos were given the statutory authority to determine spheres of influence ("SOI") in 1971.¹ A SOI is defined as, "a *plan for probable physical boundaries and service area of a local agency, as determined by the commission.*"²

Subsequently, Fresno LAFCo adopted SOIs for the local agencies under its jurisdiction (cities and special districts) and regulated the growth of those agencies as it considered annexation requests.

¹ Government Code section 56425.

² Government Code section 56076.

The Commission is currently responsible to maintain 132 local agency SOIs (15 cities and 117 special districts).

The Commission's adopted policies further define SOIs as planning boundaries based on historical growth patterns using a twenty to twenty-five-year planning projection and the present and planned land uses in the affected territory.³

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("CKH") directs LAFcos to review and update each SOI every five-years, as necessary. To achieve this purpose, CKH required LAFcos to prepare Municipal Service Reviews ("MSR") prior to establishing, amending, or updating SOIs.⁴ Fresno LAFCo completed MSRs for all its local agencies in 2007. Fresno LAFCo adopts an annual work program that identifies which local agencies' SOIs will be reviewed.

The MSR is LAFCo's independent assessment of a local agency's ability to provide services within its corporate boundaries and its capacity to provide services in its SOI through annexation of territory at a future date. By practice, this LAFCo conducts MSRs in conjunction with its SOI updates. The MSR process provides LAFCo the ability to retain recent data from the agency to ensure that it has access to all the necessary information in a timely manner to make sound determinations with respect to boundary changes, service extensions, and it also provides a foundation to support future LAFCo actions.

In 2014, Fresno LAFCo adopted a MSR policy to establish a programmatic approach to MSR updates and set a high standard of data analysis for future MSRs. The goal of the MSR program is to provide cities and special districts with an assessment on their provision of services, make sound recommendations regarding areas of improvement, and determine whether or not an agency is equipped to effectively provide services within its existing, updated, or expanded SOI. LAFCo's 2014 MSR Policy is provided as **Attachment A**.

The MSR Program is adopted each year as a part of the annual work program and the annual budget. Staff resources are then focused on the affected MSRs. However, when an application for a SOI amendment is received, staff resources are directed to that work and programmatic work is moved to a secondary priority. For example, currently, staff is working on applications from the Fresno Mosquito and Vector Control District, the Sierra Resource Conservation District, and the Tranquillity Resource Conservation District to update their respective MSRs and amend their SOIs.

The largest MSR inventory is in the special district category. There are 21 different types of special districts totaling 117 special districts under LAFCo's jurisdiction. Special districts provide one or more types of specialized services within their respective service areas.

³ Fresno LAFCo Policies, Standards, and Procedures, Policy-330 Sphere of Influence updates and revisions.

⁴ Government Code section 56430.

MSR Inventory

Fresno LAFCo's 132 MSR's are categorized in three generations:

- **“1.0” MSR's** are the first generation of MSR's generally adopted before 2007. These are the first MSR's performed; they are generally brief, frequently conclusory, and may not have been developed with the cooperation of the affected local agency.
- **“1.5” MSR's** are second generation MSR's that were updated between 2008 and 2014. These MSR's may present a more in-depth analysis of the affected local agency as staff's experience preparing MSR's grew (locally and statewide through the CALAFCO community).
- **“2.0” MSR's** are MSR's that have been updated pursuant to the Commission's 2014 MSR Policy. The 2.0 MSR's present more complete and comprehensive data and analysis in compliance with the 2014 MSR Policy.

Since adoption of the Commission's 2014 MSR Program, this Commission has adopted a total of 48 2.0 MSR's in conjunction with the update of affected local agencies' SOIs. A list of the agencies with 2.0 MSR's is presented in **Attachment C**. Table 1-1 shows the Commission's MSR Inventory by generations.

Table 1-1, Fresno LAFCo MSR inventory by Generation

Municipal Service Review Program	MSR's by Generation			Total MSR's
	1.0	1.5	2.0	
Special District MSR's by Generation	19	57	41	117
City MSR's by Generation	8	2	5	15
Total MSR's by Generation	27	59	46	132

Summary of 1.0 MSR's

The Commission has adopted 41 2.0 MSR's, 57 1.5 MSR's, and 19 1.0 MSR's. Of the 19 1.0 MSR's, the following types of special districts hold the largest number of 1.0 MSR's:

- California Irrigation Districts (6),
- Mosquito Abatement Districts (3),
- Community Service Districts (3), and
- Pest Control Districts (2).

The balance of 1.0 MSR's consist of the following agencies: Tri-County Hospital District, Lower San Joaquin Levee District, Westside Resource Conservation District, Westlands Water District, and Malaga County Water District.

Summary of 2.0 MSRs

Five cities have 2.0 MSR and updated SOIs: Clovis, Fresno, Huron, Reedley, and Selma.⁵ There are two (1.5 MSR) and eight (1.0 MSR) in the cities' MSR inventory.

The City of Fresno MSR update can be considered as the last programmatic update of the Fresno SOI in that it was the result of negotiation between LAFCo and the city in 2012-2013 largely focused on city funding of an outside MSR consultant. Since then, the 2.0 city MSR have been updated as a result of LAFCo receiving an application for a SOI update from each of the affected cities.

This practice is the result of the 2014 MSR Policy with its emphasis on "(building) and maintaining effective relationships between LAFCo and local agencies,"⁶ and the shift from having consultants prepare the MSR to LAFCo staff preparing them. Together, an effective relationship and "home-grown" MSR re-establish LAFCo's institutional knowledge that had diminished in the early 21st century.

A MSR evaluates the current and future state of services provided by a local agency and cities provide a multitude of services that must be evaluated. As a consequence, a city MSR consumes considerably more staff resources to prepare when compared with a single-service agency. Though having several consultants working on cities' MSR would permit greater volume of work.

Based on annual interaction with the cities, cities often have an interest in a SOI expansion; however, their interest may not be balanced at that time with the necessary update of their general plan and long-range service delivery plans. Thus, developing their own land use and service delivery planning logistics frequently affects their ability to quickly submit an application to LAFCo.

This experience led to the FY 2020-21 Work Program SOI support item wherein the executive officer has communicated to each city to offer support and guidance as they consider amendments to their SOIs.

A complete inventory of Fresno LAFCo's MSR by agency type is attached as **Attachment B**.

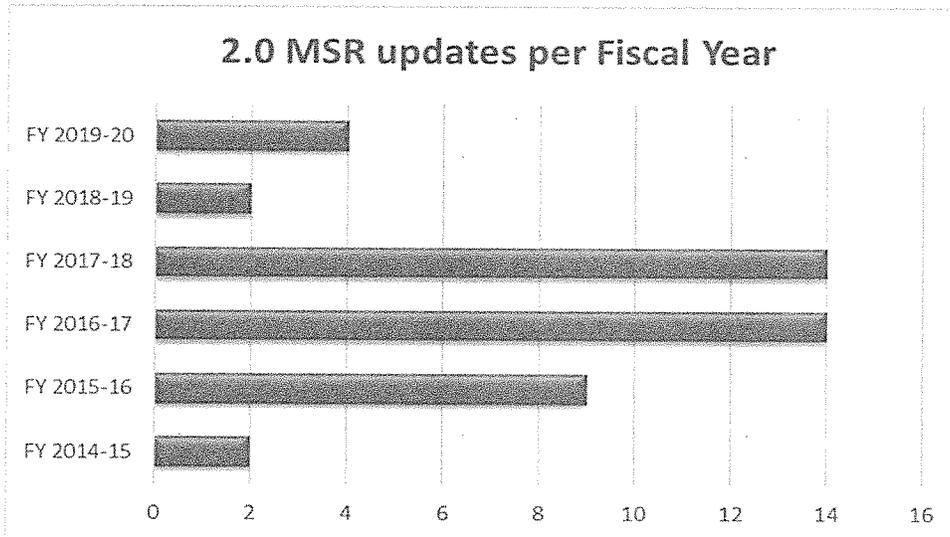
Recent Achievements

Since the adoption of the 2014 MSR Policy, LAFCo has averaged eight MSR and SOI updates per fiscal year ("FY"). Table 1-2 shows the number of updated MSR and SOI per FY. A list of the agencies with 2.0 MSR is presented in **Attachment C**.

⁵ Between 2015 and 2020, the Clovis SOI has been updated three separate times (Northwest SOI, Northeast SOI, and Clovis Landfill).

⁶ Fresno LAFCo policy 107.02.03.

Table 1-2, Number of 2.0 MSR by FY



For the current FY 2020-2021, the Commission thus far has adopted the following MSR and SOIs:

- Laguna Irrigation District SOI update (USOI-197) July 8, 2020
- City of Clovis Landfill, Addendum to MSR/SOI (USOI-198) July 8, 2020
- City of Kerman Eastside Community Park, Addendum to MSR/SOI (USOI-199) October 14, 2020

As noted earlier, staff is working with the Fresno Mosquito and Vector Control District, Sierra Resource Conservation District, and Tranquillity Resource Conservation District to update their respective MSRs and SOIs. The target completion date for these MSR/SOI updates is the first quarter of 2021.

Responsibility to update SOIs and perform MSRs

LAFCo's 2.0 MSRs are prepared in-house with the participation of the agencies under review. As noted, LAFCo does not use consultants to produce MSRs although local agencies may rely on their consultants to provide data or administrative drafts to LAFCo. Staff conducts agency interviews, collects agency data, collaborates with county and state agencies (including but not limited to the County Clerk/Registrar of Voter, Auditor-Controller /Treasurer-Tax Collector, County Public Works and Planning, State Water Resources Control Board), prepares map exhibits, identifies service plans, out-of-agency customers, drafts and presents each MSR and SOI update for the Commission's consideration.

Nearly all of the special districts' 2.0 MSRs and SOI updates were initiated through the Commission's annual Work Program. The annual work program is LAFCo's implementation of CKH's direction to update each SOI "as necessary."

Over the past two fiscal years, the Commission's Work Program has prioritized updating the SOIs for the special districts that have 1.0 MSR. Still, application-driven SOI updates take priority over programmatic MSR and SOI updates. This priority reflects that the majority of SOI update applications are submitted by cities, are time sensitive, and provide a revenue stream to fund LAFCo's operation.

At the current rate of MSR production, given that application-driven projects receive a higher priority, and given that LAFCo does not use consultants to produce its MSRs and SOI updates, LAFCo staff expect to continue:

- Prioritizing application based SOI updates;
- Gaining efficiency by grouping the same type of special districts for MSR/SOI updates;
- Updating the remaining 19 special district SOIs with 1.0 MSRs see Attachment B.
- Staff outreach to the 15 cities to identify any potential SOI update applications to LAFCo.

107 Municipal Service Review policy

107.01 Background

Pursuant to GC §56430, in order to prepare and to update spheres of influence (SOI) in accordance with GC §56425, the Commission shall conduct a service review of the municipal services provided by a local agency. A municipal service review (MSR) is a comprehensive study prepared by LAFCo to inform local agencies, the public, and LAFCo about municipal services provided by local agencies within a designated geographic area. LAFCo evaluates the municipal services provided by one or more local agencies, makes determinations based upon this information and may recommend actions to promote the efficient provision of those services.

An MSR need not be prepared if no action to prepare or update a SOI is proposed, though LAFCo may choose to prepare a MSR at its discretion.

Pursuant to GC §56430, LAFCo must make the following written determinations regarding the following areas:

1. Growth and population projections for the affected area.
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence (see Policy 106, LAFCo DUC Policies).
3. Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.
4. Financial ability of agencies to provide services.
5. Status of, and opportunities for, shared facilities. Accountability for community service needs, including governmental structure and operation efficiencies.
6. Any other matter related to effective or efficient service delivery, as required by commission policy.

An MSR concludes with adoption of the determinations by the Commission. While the Commission is not required by law to make any changes to a SOI based upon MSRs, the Commission may at its discretion opt to shrink or expand an SOI, or approve, deny, or approve with conditions any change of organization or reorganization impacting the governmental agency as a result of the information contained in the MSR. The Commission's determinations may result in recommendations to the subject local agency regarding the areas specified by the statute. When recommendations are made, they will be conveyed to the local agency for response and/or action.

107.02 MSR goals

The goal of the Fresno LAFCo MSR program is to provide cities and special districts with an assessment on their provision of services, make recommendations regarding areas of improvement, and determine whether or not an agency is equipped to effectively provide services within its existing or expanded SOI.

In order to achieve this goal, MSRs will:

1. Evaluate a local agency—including, but not limited to, services delivered by the agency or other agencies, the agency's compliance with its principal act, activities of its legislative body, the agency's managerial practices, sufficiency of its annual budget, presence of an agency's long-range plan for services, opportunities for public participation at its legislative body's meetings, and the agency's compliance with "sunshine" laws, such as the Brown Act—in order to present thoughtful and accurate information in support of Commission determinations;
2. Provide recommendations to encourage effective and efficient municipal service delivery; and
3. Build and maintain effective relationships between LAFCo and local agencies.

LAFCo actively encourages local agencies affected by these policies to include LAFCo at the beginning of any city planning application that may result in an annexation or SOI amendment or extension of services.

107.03 Discussion

107.031 Municipal Services and Local Agencies

The term "municipal services" relates to services provided by cities and many special districts to relatively dense populations at comparatively high levels of service, including:

- Public safety (police, fire, building inspection, etc.);
- Public utilities including solid waste collection and disposal, wastewater collection and treatment, domestic water and electricity;
- Land use authority including planning, code enforcement, and building code enforcement;
- Parks and recreation;
- Public facilities;
- Airports;
- Public transit;
- Improvement, maintenance, repair, and operation of streets and highways;
- Flood control; and
- Water supply, drainage, storage, and conservation.

"Municipal service" also encompasses a service or function provided to one local agency by a contract with another local agency, as permitted by GC §54981.

There are other types of services provided by local agencies that may not be considered "municipal," and do not in themselves facilitate or induce growth. However, LAFCo deems it appropriate to include the local agencies that provide these services in the MSR program as their services relate to services that were deemed necessary when the local agency was formed and are provided within a specified

geographic area under the authority of the California Code. Further, performance of a MSR for a non-municipal service provider permits the full expression of LAFCo goals with all local agencies under its jurisdiction.

107.032 SOI Planning Horizon

As described in GC §56076, a "Sphere of influence" means a plan for the probable physical boundaries and service area of a local agency, as determined by the Commission. Determining a local agency's SOI is a significant role of the LAFCo. The Commission will determine the probable physical boundaries of the agency using a 20-year planning horizon, meaning the probable expansion of the agency's service area within 20 years of the SOI approval. The Commission will evaluate proposed SOI amendments in light of many of the local agency's own adopted plans and policies including, but not limited to, its general or master plan and related CEQA documents, service plans, annual budgets, fee structure, and capital improvement plans.

107.033 Repealed

107.034 Environmental Determination

Local agencies that request a SOI amendment that is consistent with the agency's general or master plan are expected to be the lead agency as defined by the California Environmental Quality Act (CEQA,) (PRC §21067). The lead agency has the principal responsibility for carrying out or approving a project which may have a significant affect upon the environment. The lead agency will conduct all necessary environmental determinations as appropriate under CEQA (i.e., notice of exemption, negative declaration, environmental impact report). Under this circumstance, LAFCo will be a responsible agency as defined by CEQA (PRC §21069). This relationship should be clearly identified in the lead agency's CEQA documentation, as well as the requested actions (annexations and/or detachments) anticipated by the lead agency in its environmental analysis.

In the event that LAFCO initiates a MSR, it will be the lead agency and will prepare the appropriate documentation pursuant to the CEQA. Early coordination between the applicant and LAFCo is essential.

107.035 MSR Preparation

The Commission shall conduct a programmatic update of a local agency's MSR before, or in conjunction with, but no later than the time it is considering an action to establish or update an SOI.

The Executive Officer will assess local agencies' SOI as necessary, by reviewing the current MSR, and contacting the local agency to determine the following:

- the local agency's progress on the Commission's earlier MSR recommendations,
- the adequacy of its current SOI, and
- whether the current SOI is consistent with its long-range plans.

If staff determines that an amendment to an SOI may be necessary, it may provide local agencies with an MSR questionnaire for them to complete and may request additional information. Once this information is received, staff will prepare a draft MSR. A local agency may also be provided with a MSR template to complete and submit as an administrative draft document subject to LAFCo staff's review for documentation, completeness and thorough analysis.

The adoption of a MSR is not subject to a statutory public hearing (GC §56430). However, to allow for public participation that demonstrates a transparent decision-making process, the following actions will take place:

- The draft MSR shall be posted on the Commission's website for a 21-day public review period;
- Notice of the public review period will be posted at the offices of Fresno LAFCo and the Clerk of the Board of Supervisors and on the Commission's website;
- Notice will be mailed or e-mailed to the subject local agency to be posted in its jurisdiction.

107.04 MSR Policies

The following policies will assist LAFCo staff in preparing MSRs and complying with CKH. These policies are based on circumstances unique to Fresno LAFCo and as such will ensure that municipal services are evaluated in an orderly, logically, and efficient manner.

Policy 1: The SOI should reflect a 20 to 25 year planning horizon and may include additional areas that may relate to the agency's planning. This boundary shall be reviewed and either affirmed or, if necessary, updated on average of every five years thereafter.

Policy 2: MSRs may be updated independently from an SOI modification, either to facilitate review of an agency's service deficiencies or in response to other LAFCo actions.

Policy 3: The Commission reserves the right to have an MSR prepared by a consultant under contract with the Commission and associated expenses may be borne by the requesting local agency.

Adopted: November 5, 2014

Revised: December 14, 2016, September 11, 2019

ATTACHMENT B

Legend for table below	
"1.0"	= 2007 MSRs
"1.5"	= MSRs approved between 2007 and 2014
"2.0"	= MSRs approved after 2014 MSR policy

	Cities	Adopted	Notes	MSR "generation"		
				1.0	1.5	2.0
1	Clovis	April 3, 2019	Addendum to Solid Waste, July 8, 2020			1
2	Coalinga	September 12, 2007		1		
3	Firebaugh	August 22, 2007		1		
4	Fowler	July 11, 2007		1		
5	Fresno	July 13, 2016				1
6	Huron	September 11, 2019				1
7	Kerman	August 22, 2007	Addendum to park services, October 14, 2020		1	
8	Kingsburg	July 11, 2007		1		
9	Mendota	August 22, 2007		1		
10	Orange Cove	October 10, 2007		1		
11	Parlier	August 24, 2011			1	
12	Reedley	April 3, 2020				1
13	San Joaquin	August 22, 2007		1		
14	Sanger	October 10, 2007		1		
15	Selma	April 12, 2017				1
Total				8	2	5

Special Districts by Type

	Cemetery Districts	Adopted	Notes	MSR "generation"		
				1.0	1.5	2.0
1	Clovis Cemetery District	June 14, 2017				1
2	Dunlap Cemetery District (SOI Reduction)	July 12, 2017				1
3	Fowler Cemetery District	June 14, 2017				1
4	Reedley Cemetery District	July 12, 2017				1
5	Sanger/Del Rey Cemetery District	July 12, 2017				1
6	Coalinga-Huron Cemetery District	September 13, 2017				1
7	Kingsburg Cemetery District	September 13, 2017				1
8	Parlier Cemetery District	September 13, 2017				1
9	Oak Grove Cemetery District (SOI Reduction)	December 13, 2017				1
10	Selma Cemetery District	October 11, 2017				1
11	Squaw Valley Cemetery District	October 11, 2017				1
12	Washington Cemetery District (SOI Reduction)	October 11, 2017				1
Total						12

	Community Service Districts	Adopted	Notes	MSR "generation"		
				1.0	1.5	2.0
13	Big Creek Community Services District	July 11, 2007		1		
14	Biola Community Services District	August 7, 2013			1	
15	Bluffs Community Services District	September 28, 2011			1	
16	Caruthers Community Services District	September 28, 2011			1	
17	Del Rey Community Services District	July 11, 2007		1		
18	Easton Community Services District	September 28, 2011			1	
19	Lanare Community Services District	December 5, 2007		1		
20	Laton Community Services District	September 28, 2011			1	
21	Sierra Cedars Community Services District	September 28, 2011			1	
Total				3	6	0

	Conservation Districts	Adopted	Notes	MSR "generation"		
				1.0	1.5	2.0
22	Kings River Conservation District	July 16, 2014			1	
Total				0	1	0

County Service Areas (Dependent Special Districts)	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
23 CSA No. 1 (Tamarack)	September 28, 2011			1	
24 CSA No. 2 (Tenaya Park)	July 13, 2016				1
25 CSA No. 5 (Wildwood Estates) (Revised SOI)	July 13, 2016				1
26 CSA No. 7 (San Joaquin Sub, and Hines-Avakian Annex)	November 13, 2019				1
27 CSA No. 10 (Camorah Knolls and Mansion. Estates)	September 28, 2011			1	
28 CSA No. 14 (Belmont Country Club)	September 28, 2011			1	
29 CSA No. 18 (Calwa)	November 9, 2016	Dissolved (SB 448)			1
30 CSA No. 19 (Hampton Park)	August 10, 2016				1
31 CSA No. 23 (Exchequer Heights)	August 10, 2016				1
32 CSA No. 30 (El Porvenir)	September 28, 2011			1	
33 CSA No. 31 (Shaver Lake)	September 28, 2011			1	
34 CSA No. 32 (Cantua Creek)	September 28, 2011			1	
35 CSA No. 33 (Malaga)	September 28, 2011			1	
36 CSA No. 34 (Millerton New Town)	September 28, 2011			1	
37 CSA No. 35 (Fresno County, Roads)	March 16, 2011			1	
38 CSA No. 39 (Beran Way/Prospect Grove)	June 6, 2012			1	
39 CSA No. 43 (Raisin City)	September 28, 2011			1	
40 CSA No. 44 (Friant, Millerton, Tanqueray, Monte Verdi)	January 15, 2014			1	
41 CSA No. 47 (Quail Lake)	September 28, 2011			1	
42 CSA No. 49 (O'Neill Farms)	September 14, 2016				1
43 CSA No. 50 (Auberry Fire)	August 14, 2019				1
44 CSA No. 51 (Dry Creek)	September 28, 2011			1	
Total			0	14	8

Drainage Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
45 Camp 13 Drainage District	May 9, 2012			1	
46 Panoche Drainage District	January 12, 2011			1	
47 Silver Creek Drainage District	May 9, 2012			1	
Total			0	3	0

Fire Protection Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
48 Bald Mountain Fire Protection District	June 3, 2015				1
49 Fig Garden Fire Protection	February 8, 2017				1
50 Fresno County Fire Protection	August 7, 2013			1	
51 Orange Cove Fire Protection	February 8, 2017				1
52 North Central Fire Protection	December 14, 2016				1
Total			0	1	4

Flood Control Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
53 Fresno Metropolitan Flood Control District	June 18, 2014			1	
Total			0	1	0

Hospital Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
54 Coalinga Hospital District	July 11, 2012			1	
55 Tri-County (formerly Kingsburg) Hospital District	October 10, 2007		1		
56 Selma Health Care District	July 11, 2012			1	
57 Sierra-Kings Hospital District	July 11, 2012			1	
Total			1	3	0

Irrigation Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
58 Consolidated Irrigation District	October 10, 2007		1		
59 Fresno Irrigation District	July 11, 2007		1		
60 Hills Valley Irrigation District	October 10, 2007		1		
61 James Irrigation District	October 10, 2007		1		
62 Laguna Irrigation District	July 8, 2020				1
63 Orange Cove Irrigation District	October 14, 2015				1
64 Riverdale Irrigation District	July 11, 2007		1		
65 Tranquillity Irrigation District	July 11, 2007		1		
Total			6	0	2

Levee District	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
66 Lower San Joaquin Levee District	June 13, 2007	Merced County	1		
Total			1	0	0

Memorial Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
67 Clovis Veterans Memorial	June 13, 2018				1
68 Riverdale Memorial	June 13, 2018				1
Total			0	0	2

Mosquito Abatement Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
69 Coalinga-Huron Mosquito Abatement District	October 9, 2013	In progress (work program)		1	
70 Consolidated Mosquito Abatement District	April 18, 2007	In progress (work program)	1		
71 Fresno Mosquito and Vector Control District	April 18, 2007	In progress (application)	1		
72 Fresno Westside Mosquito Abatement District	April 18, 2007	In progress (work program)	1		
Total			3	1	0

Pest Control Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
73 Central Valley Pest Control District	April 18, 2007	In progress (work program)	1		
74 West Fresno County Red Scale Protective District	April 18, 2007	In progress (work program)	1		
Total			2	0	0

Police Protection Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
75 Fig Garden Police Protection District	December 8, 2010			1	
76 Orange Cove Police Protection District	December 8, 2010			1	
Total			0	2	0

Public Utility Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
77 Riverdale Public Utility District	February 14, 2018				1
78 Tranquillity Public Utility District	February 14, 2018				1
79 Pinedale Public Utility District	February 13, 2019				1
Total			0	0	3

Reclamation Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
80 Reclamation District No. 1606	April 11, 2012			1	
81 Reclamation District Zalda No. 801	April 11, 2012			1	
Total			0	2	0

Recreation and Park Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
82 Calwa Recreation and Park	April 11, 2012			1	
83 Coalinga-Huron Recreation and Park	October 9, 2013			1	
Total			0	2	0

Resource Conservation Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
84 Firebaugh Resource Conservation District	May 18, 2011			1	
85 James Resource Conservation District	May 18, 2011			1	
86 Panoche Resource Conservation District	May 18, 2011			1	
87 Tranquillity Resource Conservation District	May 18, 2011	In progress (application)		1	
88 Sierra Resource Conservation District	February 10, 2016	In progress (application)			1
89 Westside Resource Conservation District	September 12, 2007		1		
Total			1	4	1

County Sanitation Districts (Dependent Special District)	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
90 Selma-Fowler-Kingsburg County Sanitation District	April 12, 2017				1
Total			0	0	1

Water Districts, California	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
91 Broadview Water District	March 13, 2013			1	
92 Farmers Water District	October 9, 2013			1	
93 Firebaugh Canal Water District	February 10, 2016				1
94 Fresno Slough Water District	October 10, 2012			1	
95 Garfield Water District	April 13, 2016			1	
96 International Water District	March 13, 2013			1	
97 Kings River Water District	July 16, 2014			1	
98 Liberty Water District	August 22, 2007				1
99 Mercy Springs Water District	June 8, 2016				1
100 Mid-Valley Water District	March 13, 2013			1	
101 Oro Loma Water District	March 13, 2013			1	
102 Panoche Water District	August 12, 2015				1
103 Pleasant Valley Water District	April 13, 2016				1
104 Raisin City Water District	October 14, 2015				1
105 Stinson Water District	March 13, 2013			1	
106 Tri-Valley Water District	April 13, 2016				1
107 Westlands Water District	August 22, 2007		1		
108 Widren Water District	March 13, 2013			1	
Total			1	10	7

Water Districts, County	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
109 Freewater County Water District	March 13, 2013			1	
110 Malaga County Water District	October 10, 2007		1		
111 Pinedale County Water District	June 8, 2016				1
Total			1	1	1

Waterworks Districts	Adopted	Notes	MSR "generation"		
			1.0	1.5	2.0
112 Waterworks District No. 18 (Friant)	August 24, 2011			1	
113 Waterworks District No. 37 (Alders Springs)	February 9, 2011			1	
114 Waterworks District No. 38 (Millerton Lake)	February 9, 2011			1	
115 Waterworks District No. 40 (Shaver Springs)	February 9, 2011			1	
116 Waterworks District No. 41 (Shaver Lake)	February 9, 2011			1	
117 Waterworks District No. 42 (Alluvial at Highland)	February 9, 2011			1	
Total			0	6	0

ATTACHMENT C

FY 2014-15 (July 1, 2014 to June 30, 2015)	
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1	Bald Mountain Fire Protection District	June 3, 2015
2	City of Clovis (NW SOI expansion)	April 1, 2015

FY 2015-16 (July 1, 2015 to June 30, 2016)	
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1	Panoche Water District	August 12, 2015
2	Raisin City Water District	October 14, 2015
3	Orange Cove Irrigation District	October 14, 2015
4	Sierra Resource Conservation District	February 10, 2016
5	Firebaugh Canal Water District	February 10, 2016
6	Garfield Water District	April 13, 2016
7	Tri-Valley Water District	April 13, 2016
8	Mercy Springs Water District	June 8, 2016
9	Pinedale County Water District	June 8, 2016

FY 2016-17 (July 1, 2016 to June 30, 2017)	
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1	Fresno	July 13, 2016
2	CSA No. 2 (Tenaya Park)	July 13, 2016
3	CSA No. 5 (Wildwood Estates) (Revised SOI)	July 13, 2016
4	CSA No. 19 (Hampton Park)	August 10, 2016
5	CSA No. 23 (Exchequer Heights)	August 10, 2016
6	CSA No. 49 (O'Neill Farms)	September 14, 2016
7	CSA No. 18 (Calwa)	November 9, 2016
8	North Central Fire Protection	December 14, 2016
9	Fig Garden Fire Protection	February 8, 2017
10	Orange Cove Fire Protection	February 8, 2017
11	City of Selma	April 12, 2017
12	Selma-Fowler-Kingsburg County Sanitation District	April 12, 2017
13	Clovis Cemetery District	June 14, 2017
14	Fowler Cemetery District	June 14, 2017

FY 2017-18 (July 1, 2017 to June 30, 2018)	
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1	Dunlap Cemetery District (SOI Reduction)	July 12, 2017
2	Reedley Cemetery District	July 12, 2017
3	Sanger/Del Rey Cemetery District	July 12, 2017
4	Coalinga-Huron Cemetery District	September 13, 2017
5	Kingsburg Cemetery District	September 13, 2017
6	Parlier Cemetery District	September 13, 2017
7	Selma Cemetery District	October 11, 2017
8	Squaw Valley Cemetery District	October 11, 2017
9	Washington Cemetery District (SOI Reduction)	October 11, 2017
10	Oak Grove Cemetery District (SOI Reduction)	December 13, 2017

11	Riverdale Public Utility District	February 14, 2018
12	Tranquillity Public Utility District	February 14, 2018
13	Clovis Veterans Memorial	June 13, 2018
14	Riverdale Memorial	June 13, 2018

FY 2018-19 (July 1, 2018 to June 30, 2019)		
1	Pinedale Public Utility District	February 13, 2019
2	City of Clovis (NE SOI expansion)	April 3, 2019

FY 2019-2020 (July 1, 2019 to June 30, 2020)		
1	CSA No. 50 (Auberry Fire)	August 14, 2019
2	City of Huron	September 11, 2019
3	CSA No. 7 (San Joaquin Sub, and Hines-Avakian Annex)	November 13, 2019
4	City of Reedley	April 3, 2020

Current FY 2020-2021 (July 1, 2020 to June 30, 2021)		
1	Laguna Irrigation District	July 8, 2020
2	City of Clovis (Clovis Landfill SOI) Addendum to MSR	July 8, 2020
3	City of Kerman (Eastside Community Park) Addendum to MSR	October 14, 2020
-	Tranquillity Resource Conservation District	In progress
-	Sierra Resource Conservation District	In progress
-	Fresno Mosquito and Vector Control District	In progress