SELMA HEALTHCARE DISTRICT

MUNICIPAL SERVICE REVIEW AND SPHERE OF INFLUENCE UPDATE

Report to the
Fresno Local Agency Formation Commission

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MSR-26-08/RSOI-225

December 9, 2026

AGENCY PROFILE: KINGSBURG HEALTHCARE DISTRICT

Healthcare Services

Contact Information

Primary Contact: Matthew Rodriguez
Office Address: No Physical Address
Mailing Address: 1710 Tucker Street
Selma, CA 93662
Phone: No Primary Phone Number
Email: adminsec@selmahealthcaredistrict.org

Management Information

District Formation: 1969
Principal Act: Local Health Care District Law, Division 23 of the Health and Safety Code (Section 32000 et seq.)
Governing Body: Selma Healthcare District Board of Directors

Board Members:		
	Matthew Rodriguez	Unknown - Expires 2028
	Lorane Avalos	Unknown - Expires 2028
	Anthony Herrera	Unknown - Expires 2026
	Leticia Gallardo	Unknown - Expires 2026
	Rosemary Alanis	Unknown - Expires 2026

Board Meetings: Quarterly meetings. Time and date are unknown.

Meeting Location: Selma City Hall located at 1710 Tucker Street, Selma CA, 93662
Staffing: Unknown

Service Information

Services Provided: Grants and Healthcare Funding
Area Served: City of Selma, a portion of the City of Parlier, a portion of the City of Kingsburg, and unincorporated rural areas of Fresno County
Population Served: Approximately 30,100 people
Acres Served: Approximately 33,945 acres

Fiscal Information

Budget: Unknown Budget Information
Sources of Funding: Property Taxes
Rate Structure: No rate fees

Administrative Policies

Master Plan: No **Goals and Policies:** Yes **By-laws:** Yes
SOI established: 1969 **SOI Last Updated:** 2007 **Others:** No

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Figure 1 – Current Selma Healthcare District Map

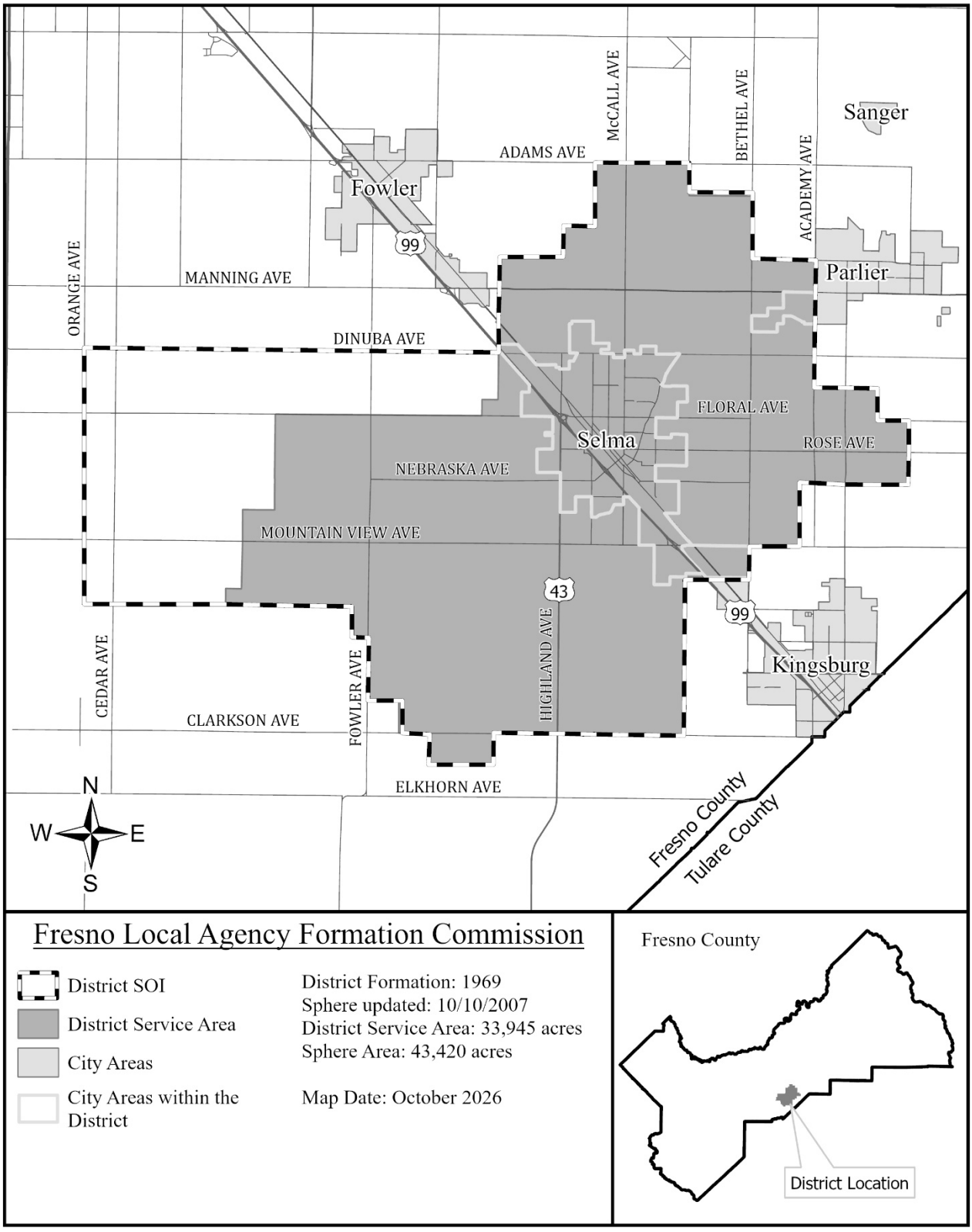
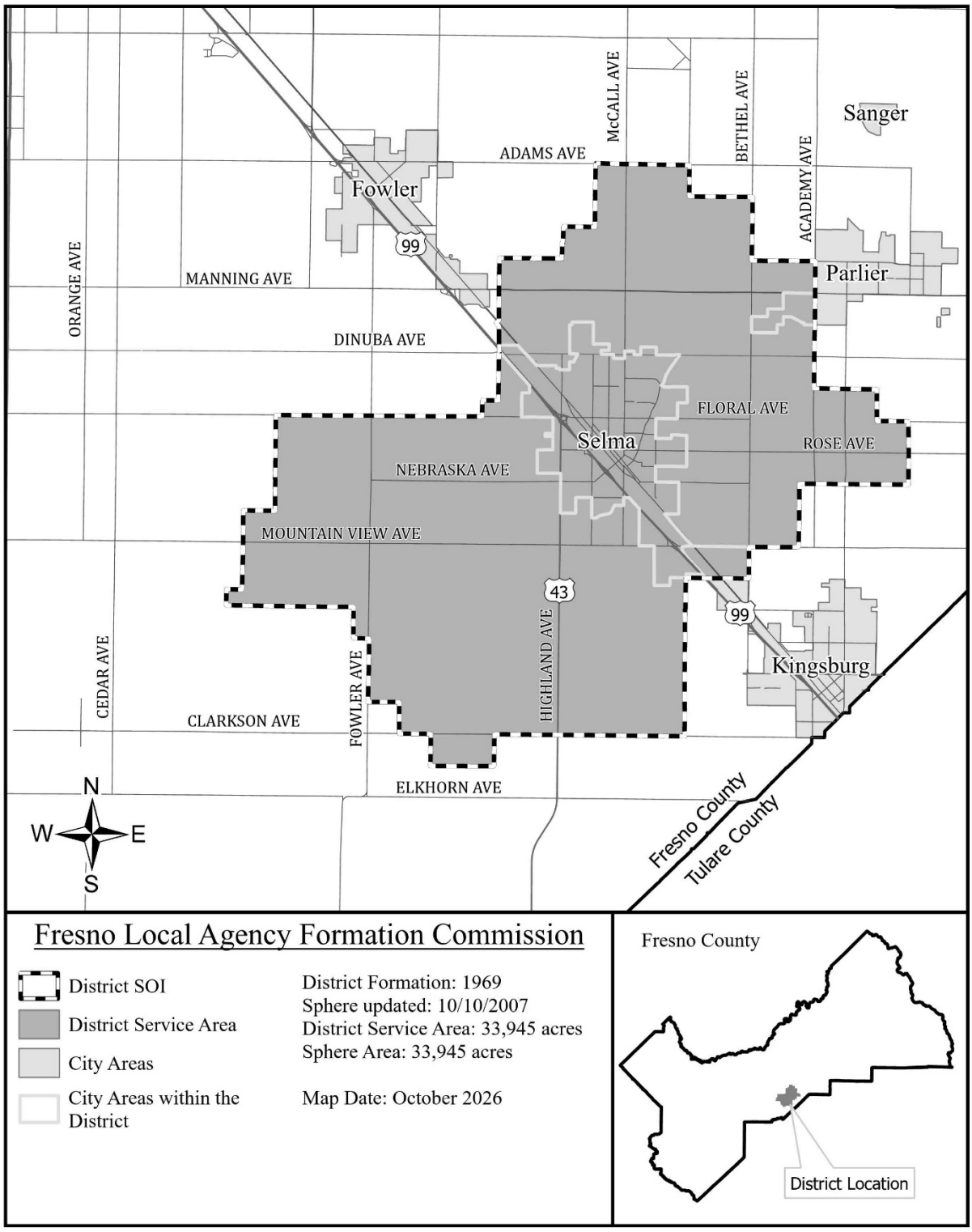


Figure 2 – Proposed Selma Helathcare District Map



Municipal Service Review

Fresno LAFCo MSR Policy

A Municipal Service Review ("MSR") is required in order to prepare or update a local agency's Sphere of Influence. The Fresno Local Agency Formation Commission ("Fresno LAFCo") is charged with determining and updating the Spheres of Influences ("SOI") for local agencies within the County of Fresno. [1] SOIs are planning tools used to provide guidance for individual boundary change proposals. They discourage duplication of services by local agencies, identify the need for specific reorganization studies, and provide the basis for recommendations to local agencies for potential government reorganizations. Every determination made by LAFCo must be consistent with the SOI for that local agency.

This MSR has been prepared pursuant to the Commission's MSR program and presents data and analysis in support of the Commission's determinations pursuant to Government Code sections 56425 and 56430, to evaluate the District's services, service policies, and financial practices in place to provide services in its existing SOI.

While the Commission is not required by law to make any changes to a SOI, it may, at its discretion, opt to reaffirm, expand, delete a SOI, or approve, deny, or approve with conditions any changes of organization or reorganization impacting the governmental agency as a result of the information gathered during the MSR update process.[2]

In accordance with GC sec. 56066, Fresno County is the principal county for the Kingsburg Healthcare District. Therefore, Fresno LAFCo is responsible for updating the SOI for the District consistent with GC sec. 56425(g). Fresno LAFCo has prepared this service review consistent with GC sec. 56430. LAFCo is required to consider and prepare written statements of its determinations with respect to each of the following seven (7) factors:

1. Growth and population projections for the affected area.
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the Sphere of Influence.
3. Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the Sphere of Influence.
4. Financial ability of agencies to provide services.
5. Status of, and opportunities for, shared facilities.

[1] California Government Code Section 56430.
[2] Fresno Local Agency Commission- Policy 107 – Municipal Service Review

6. Accountability for community service needs, including governmental structure and operational efficiencies.
7. Any other matter related to effective or efficient service delivery, as required by commission policy.

LAFCo Regulatory Responsibilities

LAFCo's authority is currently codified under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("CKH"). The main regulatory duty of LAFCo is to approve or deny any jurisdictional changes including the establishment, expansion, and reorganization of cities, towns, and the majority special districts in California.

According to CKH, a "special district" is any state agency formed pursuant to general law or special act, for the local performance of governmental or proprietary functions within limited boundaries and in areas outside district boundaries.[3] All special districts in California are subject to LAFCo oversight with the following exceptions: school districts, community college districts, assessment districts, improvement districts, community facilities districts, and air pollution control districts.

Principal Act

The Selma Healthcare District ("the District" or "SHCD") was formed in 1969 and operates pursuant to the Local Health Care District Law, Division 23 of the Health and Safety Code (Section 32000 et seq.).

This principal act establishes the legal framework for the formation, governance, and powers of local health care districts throughout the state. Under this law, healthcare districts are authorized to establish, maintain, and operate, or provide assistance in the operation of, one or more health facilities or health services. These services may include, but are not limited to, outpatient programs, services, and facilities; retirement programs, services, and facilities; and chemical dependency programs, services, and facilities.

Governed by a locally elected Board of Directors, the Selma Healthcare District functions as an independent special district dedicated to improving access to quality health care and addressing the health needs of the communities it serves. This governance structure enables the District to respond to local healthcare priorities while exercising the powers granted under the California Health and Safety Code.

[3] Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000. Division 3, Part 1, Section 56036

District Description and Services

The Selma Healthcare District was established to improve the quality of healthcare services for its community members. Pursuant to the Health and Safety Code, a local health care district may consist of any incorporated or unincorporated territory, or both, located within one or more counties.

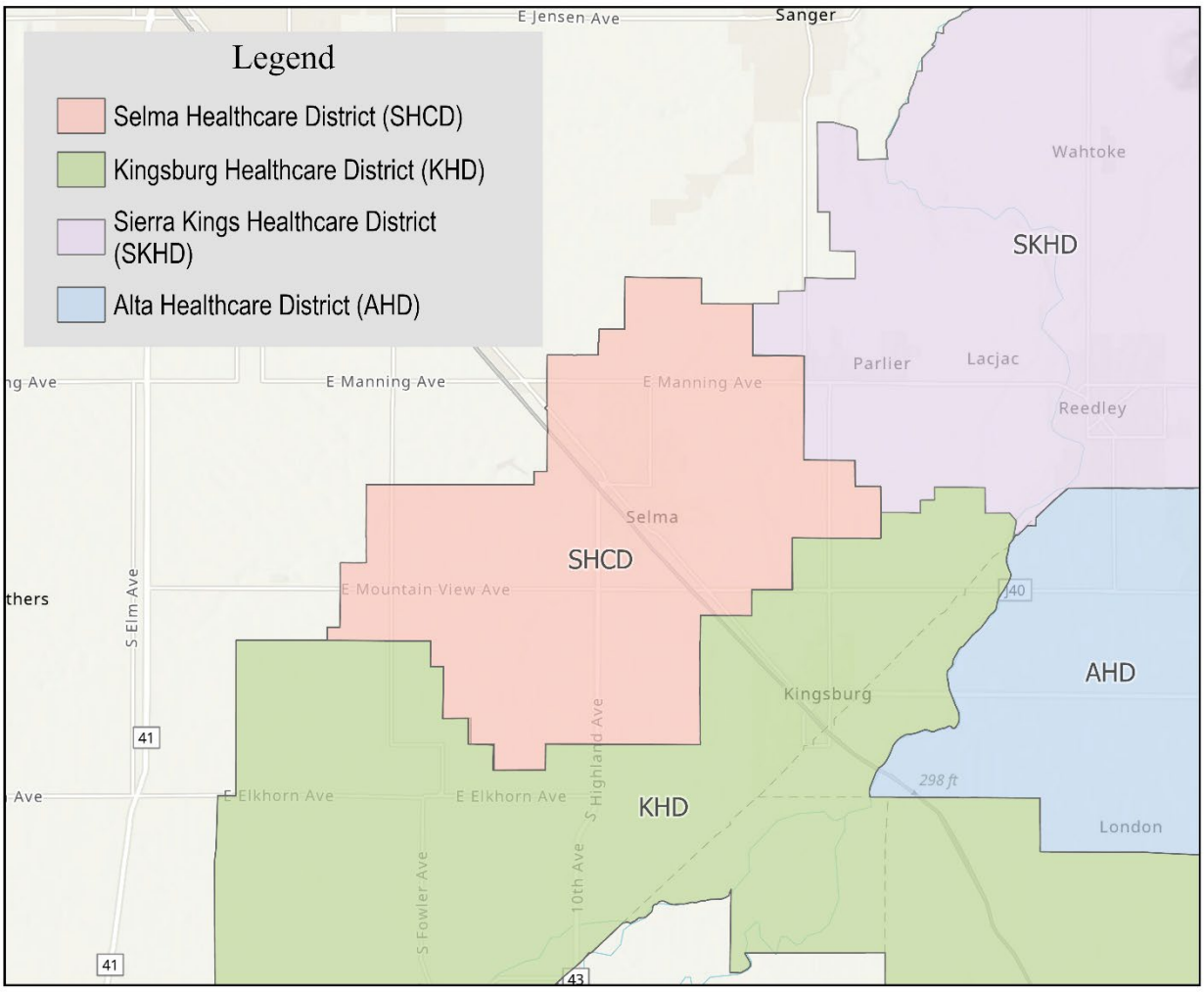
The County of Fresno is the primary county for the District, which encompasses the City of Selma, a portion of the City of Parlier, a portion of the City of Kingsburg, and agricultural lands to the southwest and northeast of Selma. The District's service boundaries are not coterminous with its Sphere of Influence, as illustrated in Figure 1. The District's service area is approximately 34,000 acres and its current Sphere of Influence encompasses approximately 43,400 acres.

According to the California State Controller's Office, there are a total of seventy-six (76) healthcare districts within the state of California, four (4) within Fresno County.[4] Figure 3 illustrates the healthcare districts located around SHCD's boundaries. The District has not communicated any interest with Fresno LAFCo in expanding its service area and no other healthcare district has mentioned interest in expanding their services into SHCD's service area.

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[4] California State Controller's Office, *Government Compensation in California*, Special Districts, https://gcc.sco.ca.gov/Reports/SpecialDistricts/SpecialDistrictType.aspx?year=2025&sdtype=14

Figure 3 – Healthcare Districts Surrounding SHCD



The District's Mission Statement reads as follows:

Mission Statement

The mission of the Selma Health Care District is to improve the quality of health care in the communities served by the District as authorized by Health & Safety Code (HSC) section 32000 et seq., known as The Local Health Care District Law. [5]

[5] Selma Healthcare District, District Plan for Services, 2024.

Grant Programs

The District does not directly deliver healthcare, however, SHCD allocates its funds to provide healthcare services through nonprofit organizations within the District's boundaries. SHCD provides grants to various public and private organizations that provide health related services to all people living within the boundaries of the District. According to the District's goals and policies, SHCD aims to implement these three programs:[6]

1. $100,000 allocated annually to the District Healthcare Initiative Grant Program.

2. $50,000 allocated annually in ten "Community Grants" of $5,000.

3. Other District Initiatives as determined and budgeted by the Board.

In 2022, the District's Board of Directors adopted an updated grant funding program, called the District Healthcare Initiative Grant Program, intended to annually invest up to $100,000 in developing partnerships with organizations and agencies whose activities and programs improve the health, wellness, and mental health of District residents. As stated in its grant program application, SHCD will hold an annual public meeting to identify healthcare priorities and determine how they can improve access to services, such as mental health, substance abuse treatment, family violence prevention, mobile clinics, and other health-related initiatives. The Board will select one or two priority areas and issue a Request for Proposals ("RFP"), found on their website at https://selmahealthcaredistrict.org, to seek partnerships that maximize benefits for District residents.[7]

Additionally, the District also contributes to healthcare funding through its Micro Grant Program, which awards community grants up to $5,000 per program each year. SHCD will typically budget $50,000 annually to be utilized for Community Grants. The Micro Grant process consists of three steps: (1) the applicant must complete the grant application and may contact SHCD Board for a meeting/site visit; (2) District Staff/Board will review the proposal; (3) Board will vote on the proposal.[8]

Health and Safety Code section 32139(b)(5) requires a healthcare district to publicly post on its website information identifying grant recipients or assistance provided by the District.[9] As of the date of this report, SHCD has neither provided Fresno LAFCo with a list of grant recipients nor made this information publicly accessible on its website. As a result, LAFCo is unable to accurately assess the District's grant services or evaluate the effectiveness of its grant programs.

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[6] Selma Healthcare District, District Plan for Services, 2024.
[7] Selma Local Healthcare District Funding Program – Micro Grant and District Initiatives.
[8] Ibid.
[9] California Health & Safety Code § 32139(b)(5).

District Growth and Population

The Selma Healthcare District does not have land use authority within its service area. It does not provide services that would directly affect the rate of population. Land uses within the District are regulated by the City of Selma, City of Parlier, City of Kingsburg, and the County of Fresno.

The City of Selma's land use plans show a mix of urban land uses, including a variety of residential zones, commercial zones, open spaces, and many more.[10] For the area of the District within the City of Parlier, the land use destinations are light industrial, general commercial, and public facilities.[11] As for the District area within the City of Kingsburg, the land use consists of heavy industrial, light industrial, and highway commercial.[12] The County of Fresno is the land use authority for the unincorporated land within the District, and the Fresno County General Plan Land Use Element designates majority of the District's territory for agricultural use.[13]

According to the U.S. Census Bureau's 2020 Decennial Census report, the City of Selma had a population of approximately 24,773 and is estimating that as of July 1, 2025, the population of Selma is about 24,702.[14] The limited availability of population data for rural areas within Fresno County presents a significant challenge in accurately estimating the total population served by the District.

A method for estimating SHCD's service area population is to use the most recent U.S. Census Bureau block group data. The ArcGIS Living Atlas portal provides a GIS layer incorporating the 2020-2024 U.S. Census American Community Survey ("ASC") block group data, including a "Population Density (per square mile)" field.[15] To estimate the population within SHCD's service area, the census block group population data is overlaid with the District's service area boundary. The Districts' service area within each block group is then calculated in square miles. The population density for each block group was multiplied by the corresponding square mileage of each block group to estimate the number of residents residing within each portion of the block group. Based on this analysis, the estimated population within SHCD's service area is approximately 29,217 residents.

[10] City of Selma, 2035 General Plan.
[11] Parlier General Plan Zoning Map, 2017.
[12] Kingsburg Zoning Map 2025.
[13] County of Fresno General Pan Review, February 2024. Page 2-11 to 2-12.
[14] United States Census Bureau, Quick Facts: Selma City, California, https://www.census.gov/quickfacts/fact/table/selmacitycalifornia/PST045225.
[15] American Community Survey (ACS) 2020-2024 Data, U.S. Census Bureau https://services.arcgis.com/cJ9YHowT8TU7DUyn/arcgis/rest/services/American_Community_Survey__ACS__2020_2024_by_Geographies/FeatureServer

Disadvantaged Unincorporated Communities

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("CKH") requires LAFCo to make determinations regarding disadvantaged unincorporated communities ("DUCs") when considering a change of organization, reorganization, SOI expansion, and when conducting municipal service reviews.

GC section 56033.5 defines a DUC as: i) all or a portion of a "disadvantaged community" as defined by section 79505.5 of the Water Code (community with an annual median household income ("MHI") that is less than 80 percent of the statewide annual median household income); and a status of ii) "inhabited territory" as defined by GC section 56046 (12 or more registered voters), or as determined by Commission policy. Fresno LAFCo policy further refines the definition of a DUC as having at least 15 dwelling units at a density not less than one unit per acre.

In 2015, the Fresno LAFCo adopted a DUC database management and implementation guidelines ("DUC database") to fulfill its responsibility to periodically identify DUCs pursuant to Senate Bill 244 (Wolk). The DUC database established a system to identify, record, and track DUC locations within Fresno County using Geographic Information Systems ("GIS"). Based on Fresno LAFCo's 2020 DUC Database, there are six (6) Disadvantaged Unincorporated Communities within the District's service area in Fresno County.[16] Without proper communication with the District, Fresno LAFCo cannot confirm whether these DUCs are adequately being serviced by SHCD.

The most recent information available for these DUCs comes from the U.S. Census Bureau's American Community Survey, which consists of five-year reports from 2020-2024.[17] Based on their information, the statewide annual MHI reported for years 2020 to 2024 was $99,122.[18] Therefore, the calculated threshold for a DUC is any geographic unit with a reported annual MHI that is less than $79,298. The Ducs identified in Fresno LAFCo's 2020 database update are listed below and illustrated in Figure 4.

[16] Fresno LAFCo 2020 DUC Database, https://www.fresnolafco.org/disadvantaged-unincorporated-communities-information
* DUC is located within the District's Sphere of Influence and not within the service area.
[17] U.S. Census Bureau. https://data.census.gov/table/ACSDP5Y2024.DP03?g=040XX00US06&d=ACS+5-Year+Estimates+Data+Profiles
[18] US Census Bureau, https://data.census.gov/table/ACSDP5Y2024.DP03?g=040XX00US06&d=ACS+5-Year+Estimates+Data+Profiles.

1. **East Dinuba and Leonard Avenues (Khan Tract):** This DUC is located within Census Tract number 70, block group number 1. As per the 2020-2024 ACS, this block group has an estimated median household income of $83,179.

2. **East Dinuba and South Shaft:** This DUC is located within Census Tract number 70, block group number 1. As per the 2020-2024 ACS, this block group has an estimated median household income of $83,179.

3. **East Manning and McCall Avenues (Tract No. 1199):** This DUC is located within Census Tract number 70, block group number 1. As per the 2020-2024 ACS, this block group has an estimated median household income of $83,179.

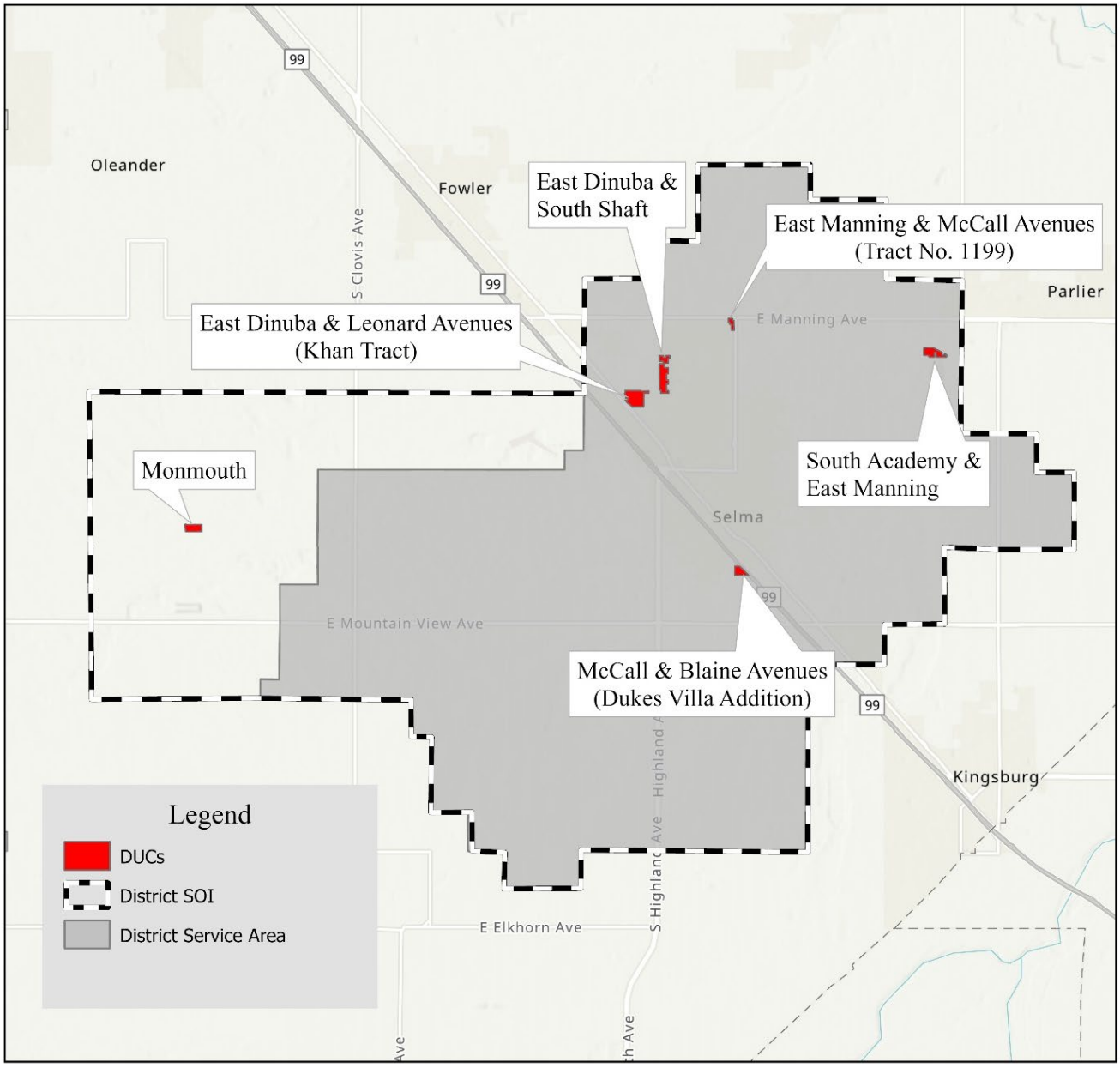
4. ***Monmouth:** This DUC is located within Census Tract number 73, block group number 1. As per the 2020-2024 ACS, this block group has an estimated median household income of $61,625.

5. **McCall and Blaine Avenues (Duke Villa Addition):** This DUC is located within Census Tract number 73, block group number 3. As per the 2020-2024 ACS, this block group has an estimated median household income of $61,553c.

6. **South Academy and East Manning:** This DUC is located within Census Tract number 85, block group number 1. As per the 2020-2024 ACS, this block group has an estimated median household income of $52,171.

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Figure 4 – Disadvantaged Unincorporated Communities within Selma Healthcare District



District Infrastructure

The Selma Healthcare District has not provided Fresno LAFCo with information or documentation regarding any infrastructure it may own, operate, or maintain. As a result, LAFCo does not have sufficient data to evaluate the District's infrastructure or its adequacy to support current or future service needs.

Shared Facilities

The Selma Healthcare District utilizes a shared facility with the City of Selma for its Quarterly Board Meetings, which are held in the City Hall, located at 1710 Tucker Street Selma, CA 93662. Additionally, the District maintains a mailbox within Selma City Hall for correspondence and communication purposes.

The District has not provided Fresno LAFCo with information regarding any additional shared facilities. Therefore, based on the information currently available, LAFCo is unable to determine whether SHCD utilizes or has access to any other shared facilities.

District Finances

This section of the MSR analyzes financial information available to the public to determine if Selma Healthcare District's revenue and financial systems can provide services to its residents. Typically, the analysis is based on available financial data and the District's most recently adopted budget and audited financial statements. However, the Selma Healthcare District has no publicly available budgets and the last financial audit statements available are from the fiscal year ("FY") ending in June 30, 2023.

District Budget and Finances

As per the Health and Safety Code ("HSC") 32139(a), a healthcare district shall adopt an annual budget on or before September 1st of each year. This budget should be approved during a public meeting.[19] As previously noted, the Selma Healthcare District does not have publicly accessible budgets. Fresno LAFCo attempted to obtain the District's budgets directly, however, the District did not respond to the request.

The most recent available information available to LAFCo consists of SHCD's financial report dated October 27, 2026, which reported that the District had a balance of $540,568.40. Prior to the publication of the financial report, the District had not posted any financials since July 17, 2025. The October 2026 financials documented expenditures, including grant disbursements to the La Estrella Foods Conception Inc, SS And Sons Investments LLC, Selma Police Foundation Tax, Clear Image Pool And Splash Supply, as well as other administrative payments.[20] As previously stated, section 32139(b)(5) of the HSC requires healthcare districts to publicly post on their website a list of grant recipients or assistance provided by the District. Since SHCD has not shared

[19] California Health & Safety Code § 32139(a).
[20] Selma Healthcare District October 27th, 2026 Financials.

this information, LAFCo reviewed the District's financials. The table below shows the financial transactions reported for the month of September 2026.

Figure 5 – September 2026 Financials

Check Number	Recipient	Purpose	Amount
Check No. 1811	SG and Sons Investments, LLC	ESYN Grant	$1,440.00
Check No. 1813	Selma Police Foundation Tax ID #93-2073082	Selma Police Department Mental Health Grant	$20,000.00
Check No. 1814	Sal's Mexican Restaurant	Seniors Meals #4	$650.00
Check No. 1815		Attorney Fees	$1,400.00
Check No. 1816	Antioquia Ministries	Christian Café Grant Meal #3	$600.00
Check No. 1817	Rodolfo's Restaurant	Seniors Meal #5	$600.00

Audited Financial Report – June 30, 2023

The most recent Audit of Financial Statements, available to the public occurred for the FY ending on June 30th, 2023. This report was prepared by JWT & Associates, LLP and was prepared to determine the District's fiscal status, assess financial practices, and review pertinent management findings. The auditor's report indicated that, at the time the financial audit was performed, the District's financial practices conformed to accounting principles generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*.[21]

The following table portrays SHCD's reported revenues and expenses the June 30, 2023, and 2022 Audited Financial Statements. The table reflects how the Selma Healthcare District was able to maintain a net positive balance net position for FYs 2023 and 2022.

Figure 6 – Statements of Revenues, Expenses, and Changes in Net Position

	Revenues	Expenses	Net Position at the end of the year
June 30, 2022	$203,770	$141,171	$377,092
June 30, 2023	$217,964	$93,541	$501,515

In addition to a lack of public financial budgets and auditor reports, SHCD has also failed to file a report with the State Controller's Office in 2025.[22] Pursuant to the Health and Safety code section 32139(b)(7), healthcare districts are required to submit their financial reports to the State

[21] Selma Healthcare District, Audited Financial Statements, June 30, 2023 and 2022.
[22] State Controller's Office, Special Districts, Selma Health Care District. https://gcc.sco.ca.gov/Reports/SpecialDistricts/SpecialDistrict.aspx?entityid=1531&year=2025.

Controller's Office. The absence of these financial records has limited transparency regarding the District's financial operations and restricts the availability of information necessary to assess its overall fiscal condition.

Due to the limited availability of financial documentation, Fresno LAFCo's assessment of the District's financial condition is based on the information currently available. Without current records, Fresno LAFCo is unable to make an appropriate review of the District's finances.

Governance and Accountability

This section of the MSR considers various topics, such as compliance with state disclosure laws, the Ralph M. Brown Act, open meetings, accessible staff, election processes, and the agency's governing structure. Additionally, this considers the agency's level of participation with the Commission's MSR program.

Accountability for community service needs, including governmental structure and operational efficiencies, is evaluated as part of the MSR Program to encourage the orderly formation of local government agencies, create logical boundaries, and promote the efficient delivery of services. This MSR is an informational document that will be used by LAFCo, other local agencies, and the public at large to examine the government structure of the District.

The Selma Healthcare District is governed by a five-member Board of Directors ("Board"), with each director serving a four-year term, as shown in Figure 7. Board members are elected at large by voters within the District's boundaries. As no communication has occurred with the District, its staffing is unknown. Moreover, it is unknown whether the District Board receives any compensation for attending the meetings.

Figure 7 – Board of Directors

Director Name	Position	Term Year & Expiration
Matthew Rodriguez	Placeholder Chairman	Unknown – Dec 2028
Lorane Avalos	Vice Chair	Unknown – Dec 2028
Anthony Herrera	Secretary	Unknown – Dec 2026
Leticia Gallardo	Treasurer	Unknown – Dec 2026
Rosemary Alanis	Board Member	Unknown – Dec 2026

Source: SHCD Website

The District operated under a set of adopted policies and bylaws that are governed and enforced by the Board. These bylaws outline responsibilities, decision-making processes, and governance,

and are aligned with the authorities and requirements established under the California Local Health Care District Law. The Board is responsible for oversight of District operations and ensuring that the District's activities align with its mission to improve community health.

SHCD does not hold regular monthly board meetings, instead, it holds quarterly and special meetings. The date of quarterly meetings is unknown to the public until the agenda has been posted on their website. As for the preparation of this review, the District's had no upcoming meetings posted for the entire year of 2027. Meetings are being held at the Selma City Hall, located at 1710 Tucker Street Selma, CA 93662.

It is unknown whether SHCD fully complies with the regulations of the Ralph M. Brown Act (California Government Code Section 54950), which governs transparency and public access for local agency meetings. The Brown Act generally requires agendas for regular Board meetings to be posted at least 72 hours before the meeting in locations freely accessible to the public. The District publishes its meeting agendas on their website at https://selmahealthcaredistrict.org/board-agendas-minutes-and-financial-reports/. However, the District has not informed LAFCo staff whether agendas are also posted at publicly accessible physical locations. All meetings are open to the public, and each agenda includes a designated time for public comment, allowing individuals to address the Board on items that are not listed on the agenda. With no communication with the District, Fresno LAFCo cannot determine the effectiveness of the Selma Healthcare District's governance appropriately.

Other Matters

Fresno LAFCo has made multiple attempts to establish communication with the Selma Healthcare District. On February 5th, 2026, LAFCo sent an initial email to the District's administrative email address, adminsec@selmahealthcaredistrict.org, as listed on their website. Additionally, the District does not have a designated primary phone number available to the public. When no response was received, LAFCo followed up with mailing letters from LAFCo Staff and the Executive Officer.

On April 20, 2026, LAFCo Staff mailed a letter to SHCD but was eventually returned to sender and labeled "Attempted – Not Known; Unable to Forward." On June 1, 2026, a second letter, addressed by LAFCo's Executive Officer, was personally delivered to the Selma City Hall, where the District maintains a mailing box. After no response was received, LAFCo pursued to contact SHCD in person.

On July 20, 2026, LAFCo Staff attended a District Quarterly Meeting. During the public comment period, LAFCo Staff informed the District of its attempt to contact them regarding the anticipated MSR update. The District's placeholder Chair, Matthew Rodriguez, informed LAFCo Staff that he

had received LAFCo's messages but had not yet had time to respond. He also confirmed that he had access to the administrative email account and indicated he would respond.[23]

However, LAFCo has not received an appropriate response from the District. Following the July Quarter Meeting, LAFCo staff made three additional attempts to contact SHCD via email on August 3rd, September 3rd, and September 28th, 2026. These emails were sent out to the administrative email and to the District Chair's personal email address. In its most recent email, LAFCo notified SHCD that, due to a lack of communication, staff will recommend a "zero sphere of influence" to the LAFCo Commission.

The District's lack of response has limited LAFCo from establishing ongoing communication with SHCD. To review records of LAFCo's attempts to contact the Selma Healthcare District, please contact LAFCo's office through phone at (559) 600-0604 or at LAFCo's website at https://www.fresnolafco.org/questions-comments-concerns.

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[23] Selma Healthcare District, July 20th, 2026 Quarterly Meeting, Video. https://www.youtube.com/watch?v=-Ky6nq3uQLc&feature=youtu.be,

Sphere of Influence Review and Update

In determining the sphere of influence of each local agency, the commission shall consider and prepare written statements of its determinations with respect to each of the following categories pursuant to Government Code Section 56425 (e). (LAFCO Policy Section 330). When Fresno LAFCo updates, amends, revises, or affirms a Sphere of Influence for a local governmental agency within its purview, it must adopt specific determinations with respect to the following factors:

THE PRESENT AND PLANNED LAND USES IN THE AREA, INCLUDING AGRICULTURAL AND OPEN SPACE.

- The City of Selma, City of Parlier, and City of Kingsburg are the land use authorities for the area of the District's boundaries within each city.

- The County of Fresno is the land use authority for the territory within the District's boundaries. The Fresno County General Plan Land Use Elements designates as mostly agricultural. There are some suburban and urban areas within the District's SOI.

- Due to minimal communication with the District, Fresno LAFCo is unable to determine whether existing or future land uses will affect SHCD's service needs.

THE PRESENT AND PROBABLE NEED FOR PUBLIC FACILITIES AND SERVICES IN THE AREA.

- Fresno LAFCo cannot confirm any present or probable need for public facilities and service area within the District because SHCD has not provided any information.

THE PRESENT CAPACITY OF PUBLIC FACILITIES AND ADEQUACY OF PUBLIC SERVICES THAT THE AGENCY PROVIDES OR IS AUTHORIZED TO PROVIDE.

- The District has not provided any information or have they communicated with LAFCo about any operation of public facility, capital infrastructure, or equipment necessary to provide a direct service to its continuance. Fresno LAFCo cannot accurately determine the adequacy of public facility capacity and public service that the agency provides.

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THE EXISTENCE OF ANY SOCIAL AND ECONOMIC COMMUNITIES OF INTEREST IN THE AREA IF THE COMMISSION DETERMINES THAT THEY ARE RELEVANT TO THE AGENCY.

- Fresno LAFCo is unable to assess whether any social or economic communities of interest are relevant to the District because the District has not provided information or communicated with LAFCo.

FOR AN UPDATE OF A SPHERE OF INFLUENCE OF A CITY OR SPECIAL DISTRICT THAT PROVIDES PUBLIC FACILITIES OR SERVICES RELATED TO SEWERS, MUNICIPAL AND INDUSTRIAL WATER, OR STRUCTURAL FIRE PROTECTIONS, THAT OCCURS PURSUANT TO SUBDIVISION (G) ON OR AFTER JULY 1, 2012, THE PRESENT AND PROBABLE NEED FOR THOSE PUBLIC FACILITIES AND SERVICES OF ANY DISADVANTAGED UNINCORPORATED COMMUNITIES WITHIN THE EXISTING SPHERE OF INFLUENCE.

- The District does not provide public facilities or services related to sewers, municipal and industrial water, or structural fire protection.

- There are six (6) disadvantaged unincorporated communities within the District's SOI, as illustrated in Figure 4 illustrated.

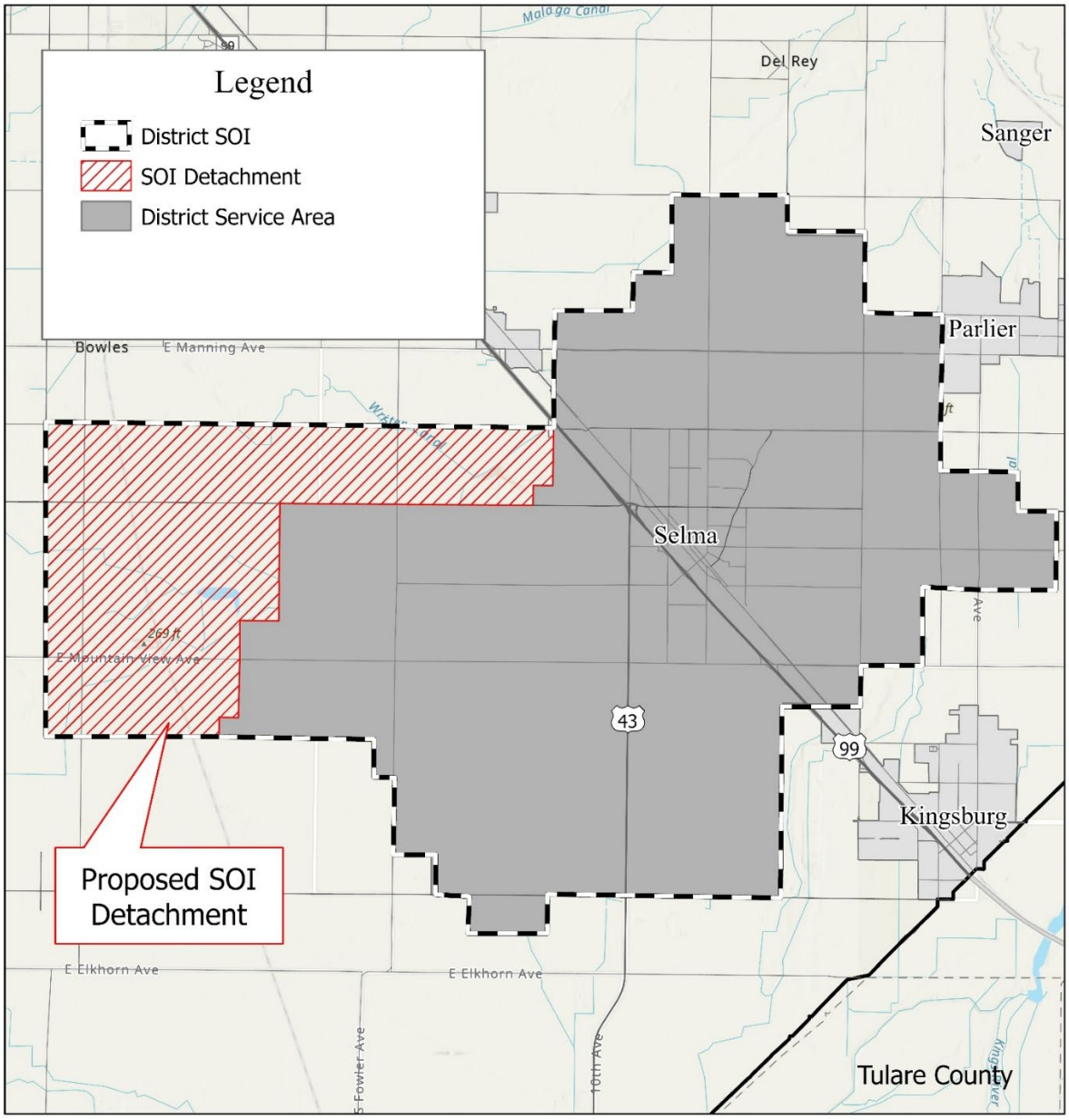
Determining an agency's SOI is a significant role of the LAFCo. This MSR and SOI update evaluates the District's SOIs using a 20-year planning horizon, meaning the probable expansion of the agency's service area within 20 years from the SOI approval. As such, LAFCo staff recommends the Commission to consider a "Zero Sphere" determination as it is unclear that the Selma Healthcare District has fulfilled its service responsibilities and functions within its existing boundaries as determined by the Commission. A "Zero Sphere" determination would not affect District operations; the District will remain in existence and continue to function as an independent local government. However, this determination would make the Districts service area coterminous with its Sphere of Influence, thereby limiting the District's ability to expand its services until it can provide sufficient evidence to demonstrate its capacity to effectively meet the service needs of its residents.

Pursuant to Government Code Section 56375.1(a)(1)(A), as amended by Senate Bill 938 (SB 938), a Local Agency Formation Commission may initiate a proposal for a dissolution of a district that meets certain statutory criteria during a publicly noticed hearing. Following the completion of a "zero sphere" reduction, the statutory provisions establish the next course of action as the dissolution of the Selma Healthcare District. To avoid dissolution, LAFCo is providing the District with a twelve (12) month period to demonstrate its ability to fulfill its operational, service

delivery, and governance responsibilities effectively. During this time, LAFCo recommends the District to contact LAFCo staff and provide documentation of annual budgets, fiscal audits, and records of grant program disbursements.

As the Selma Healthcare District has not provided any information in preparation for this MSR, Fresno LAFCo recommends a sphere reduction, as shown in Figure 8, until the District is able to adequately provide information on its pertaining to services.

Figure 8 – Sphere of Influence Proposed Change



MSR Determinations

This portion of the report addresses the factors specified in the governing statute for MSRs and provides analysis in conformance with GC section 56425 and Fresno LAFCo policy. Pursuant to GC section 56430, the Commission has prepared the following written determinations:

GROWTH AND POPULATION PROJECTIONS

- Population concentrations within the District are focused within the City of Selma, Parlier, Kingsburg, and the unincorporated areas of Fresno County.

- According to the U.S. Census Bureau quick facts and block group data, there is an estimated population of 29,217 within the District's service area.

- Commission policy for determining Spheres of Influence uses a 20-year planning horizon.[24]

- District services do not directly facilitate or affect the rate of growth, location of population development, support or induce population growth.

THE LOCATION AND CHARACTERISTICS OF ANY DISADVANTAGED UNINCORPORATED COMMUNITIES WITHIN OR CONTIGUOUS TO THE SPHERE OF INFLUENCE

- LAFCo identifies six (6) DUCs within the District's service area as defined by Fresno LAFCo policy during the preparation of this report. One of the DUCs is within the sphere but not the service area.

- For the purposes of this section, services provided by the District are not related to public facilities or services involving sewers, municipal and industrial water, or structural fire protection.

- Without proper communication with the District, Fresno LAFCo cannot confirm whether these DUCs are adequately being serviced by SHCD.

[24] Fresno LAFCo policy 112.6.1, Municipal Service Review policy, June 8, 2022.

PRESENT AND PLANNED CAPACITY OF SHARED FACILITIES

- The District only shares one facility: the City of Selma City Hall, where they host their board meetings and have a mailing box.

- The District has not provided Fresno LAFCo with information regarding any additional shared facilities.

ACCOUNTABILITY FOR COMMUNITY SERVICE NEEDS, INCLUDING GOVERNMENT STRUCTURE AND OPERATIONAL EFFICIENCIES

- The District is governed by a five-member board of directors, elected at large, and functions independently from the County of Fresno.

- The District has adopted policies and goals in place that provide a full disclosure on how the District conducts business for board members, staff, and the public.

- LAFCo cannot confirm whether the District has any staffing.

- It is known if the District board members receive compensation for attending monthly board meetings.

- Quarterly board meetings occur at Selma City Hall. LAFCo cannot confirm if each agenda is posted 72 hours in advance of a board meeting for public review.

- Each board meeting agenda includes an opportunity for the public to address the board on items not on the agenda, and within the jurisdiction of the District.

- With no communication with the District, Fresno LAFCo cannot determine the effectiveness of the Selma Healthcare District's governance appropriately.

FINANCIAL ABILITY OF AGENCY TO PROVIDE SERVICES

- The Selma Healthcare District has not publicly posted or shared with LAFCo their budget for FY 2025-2026.

- The most recent available information available to LAFCo consists of SHCD's financial report dated October 27, 2026, which reported that the District had a balance of $540,568.40

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- As per the Audited Financial Report for FY ending in June 30, 2023, the District had a net positive at the end of the year.

- SHCD failed to file a report with the State Controller's Office in 2025.

- Without current records or budgets, Fresno LAFCo is unable to make an appropriate review of the District's finances.

OTHER MATERS RELATED TO EFFECTIVE OR EFFICIENT SERVICE DELIVERY, AS REQUIRED BY COMMISSION POLICY

- Fresno LAFCo has made multiple attempts to contact the District but has not received an appropriate response. LAFCo staff initially reached out to SHCD via email and mail. After not receiving a response, LAFCo attended the July 20, 2026 board meeting, where the District Chair ensured a response to LAFCo would be provided. However, no response has been received to date.

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Recommendation

In consideration of information gathered and evaluated during the Municipal Service Review, it is recommended the Commission:

- Receive this report and any public testimony regarding the proposed Municipal Service Review and proposed Sphere of Influence update.

- Find that the Municipal Service Review is exempt from the California Environmental Quality Act pursuant to section 15306 (Information Collection).

- Approve the recommended Municipal Service Review determinations, together with any changes deemed appropriate.

- Approve the recommended Sphere of Influence detachment to be coterminous with its service area.

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Acknowledgements

This Municipal Service Review update was prepared by Fresno LAFCo. The Selma Healthcare District did not provide information upon which this evaluation could be based.

Available Documentation – documents used for the preparation of this report consist of public records and are available at the Fresno Local Agency Formation Commission Office, located at:

Fresno Local Agency Formation Commission
1401 Fulton Street, Suite 800
Fresno, California 93721

The Municipal Service Review is available on Fresno LAFCo's Website, www.fresnolafco.org.

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